

STATE OF OKLAHOMA

2nd Session of the 57th Legislature (2020)

SENATE BILL 1734

By: Standridge

AS INTRODUCED

An Act relating to controlled dangerous substances; amending 63 O.S. 2011, Section 2-101, as last amended by Section 10, Chapter 91, O.S.L. 2019 (63 O.S. Supp. 2019, Section 2-101), which relates to definitions; modifying definition; clarifying language; and providing an effective date.

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. AMENDATORY 63 O.S. 2011, Section 2-101, as last amended by Section 10, Chapter 91, O.S.L. 2019 (63 O.S. Supp. 2019, Section 2-101), is amended to read as follows:

Section 2-101. As used in the Uniform Controlled Dangerous Substances Act:

1. "Administer" means the direct application of a controlled dangerous substance, whether by injection, inhalation, ingestion or any other means, to the body of a patient, animal or research subject by:

- a. a practitioner (or, in the presence of the practitioner, by the authorized agent of the practitioner), or

1 b. the patient or research subject at the direction and
2 in the presence of the practitioner;

3 2. "Agent" means a peace officer appointed by and who acts on
4 behalf of the Director of the Oklahoma State Bureau of Narcotics and
5 Dangerous Drugs Control or an authorized person who acts on behalf
6 of or at the direction of a person who manufactures, distributes,
7 dispenses, prescribes, administers or uses for scientific purposes
8 controlled dangerous substances but does not include a common or
9 contract carrier, public warehouser or employee thereof, or a person
10 required to register under the Uniform Controlled Dangerous
11 Substances Act;

12 3. "Board" means the Advisory Board to the Director of the
13 Oklahoma State Bureau of Narcotics and Dangerous Drugs Control;

14 4. "Bureau" means the Oklahoma State Bureau of Narcotics and
15 Dangerous Drugs Control;

16 5. "Coca leaves" includes cocaine and any compound,
17 manufacture, salt, derivative, mixture or preparation of coca
18 leaves, except derivatives of coca leaves which do not contain
19 cocaine or ecgonine;

20 6. "Commissioner" or "Director" means the Director of the
21 Oklahoma State Bureau of Narcotics and Dangerous Drugs Control;

22 7. "Control" means to add, remove or change the placement of a
23 drug, substance or immediate precursor under the Uniform Controlled
24 Dangerous Substances Act;

1 8. "Controlled dangerous substance" means a drug, substance or
2 immediate precursor in Schedules I through V of the Uniform
3 Controlled Dangerous Substances Act or any drug, substance or
4 immediate precursor listed either temporarily or permanently as a
5 federally controlled substance. Any conflict between state and
6 federal law with regard to the particular schedule in which a
7 substance is listed shall be resolved in favor of state law;

8 9. "Counterfeit substance" means a controlled substance which,
9 or the container or labeling of which without authorization, bears
10 the trademark, trade name or other identifying marks, imprint,
11 number or device or any likeness thereof of a manufacturer,
12 distributor or dispenser other than the person who in fact
13 manufactured, distributed or dispensed the substance;

14 10. "Deliver" or "delivery" means the actual, constructive or
15 attempted transfer from one person to another of a controlled
16 dangerous substance or drug paraphernalia, whether or not there is
17 an agency relationship;

18 11. "Dispense" means to deliver a controlled dangerous
19 substance to an ultimate user or human research subject by or
20 pursuant to the lawful order of a practitioner, including the
21 prescribing, administering, packaging, labeling or compounding
22 necessary to prepare the substance for such distribution.

23 "Dispenser" is a practitioner who delivers a controlled dangerous
24 substance to an ultimate user or human research subject;

1 12. "Distribute" means to deliver other than by administering
2 or dispensing a controlled dangerous substance;

3 13. "Distributor" means a commercial entity engaged in the
4 distribution or reverse distribution of narcotics and dangerous
5 drugs and who complies with all regulations promulgated by the
6 federal Drug Enforcement Administration and the Oklahoma State
7 Bureau of Narcotics and Dangerous Drugs Control;

8 14. "Drug" means articles:

9 a. recognized in the official United States

10 Pharmacopoeia, official Homeopathic Pharmacopoeia of
11 the United States, or official National Formulary, or
12 any supplement to any of them,

13 b. intended for use in the diagnosis, cure, mitigation,
14 treatment or prevention of disease in man or other
15 animals,

16 c. other than food, intended to affect the structure or
17 any function of the body of man or other animals, and

18 d. intended for use as a component of any article
19 specified in this paragraph;

20 provided, however, the term "drug" does not include devices or their
21 components, parts or accessories;

22 15. "Drug-dependent person" means a person who is using a
23 controlled dangerous substance and who is in a state of psychic or
24 physical dependence, or both, arising from administration of that
25

1 controlled dangerous substance on a continuous basis. Drug
2 dependence is characterized by behavioral and other responses which
3 include a strong compulsion to take the substance on a continuous
4 basis in order to experience its psychic effects, or to avoid the
5 discomfort of its absence;

6 16. "Home care agency" means any sole proprietorship,
7 partnership, association, corporation, or other organization which
8 administers, offers, or provides home care services, for a fee or
9 pursuant to a contract for such services, to clients in their place
10 of residence;

11 17. "Home care services" means skilled or personal care
12 services provided to clients in their place of residence for a fee;

13 18. "Hospice" means a centrally administered, nonprofit or
14 profit, medically directed, nurse-coordinated program which provides
15 a continuum of home and inpatient care for the terminally ill
16 patient and the patient's family. Such term shall also include a
17 centrally administered, nonprofit or profit, medically directed,
18 nurse-coordinated program if such program is licensed pursuant to
19 the provisions of Section 2-101 et seq. of this title. A hospice
20 program offers palliative and supportive care to meet the special
21 needs arising out of the physical, emotional and spiritual stresses
22 which are experienced during the final stages of illness and during
23 dying and bereavement. This care is available twenty-four (24)
24 hours a day, seven (7) days a week, and is provided on the basis of

1 need, regardless of ability to pay. "Class A" Hospice refers to
2 Medicare certified hospices. "Class B" refers to all other
3 providers of hospice services;

4 19. "Imitation controlled substance" means a substance that is
5 not a controlled dangerous substance, which by dosage unit
6 appearance, color, shape, size, markings or by representations made,
7 would lead a reasonable person to believe that the substance is a
8 controlled dangerous substance. In the event the appearance of the
9 dosage unit is not reasonably sufficient to establish that the
10 substance is an "imitation controlled substance", the court or
11 authority concerned should consider, in addition to all other
12 factors, the following factors as related to "representations made"
13 in determining whether the substance is an "imitation controlled
14 substance":

- 15 a. statements made by an owner or by any other person in
16 control of the substance concerning the nature of the
17 substance, or its use or effect,
- 18 b. statements made to the recipient that the substance
19 may be resold for inordinate profit,
- 20 c. whether the substance is packaged in a manner normally
21 used for illicit controlled substances,
- 22 d. evasive tactics or actions utilized by the owner or
23 person in control of the substance to avoid detection
24 by law enforcement authorities,

- 1 e. prior convictions, if any, of an owner, or any other
2 person in control of the object, under state or
3 federal law related to controlled substances or fraud,
4 and
5 f. the proximity of the substances to controlled
6 dangerous substances;

7 20. "Immediate precursor" means a substance which the Director
8 has found to be and by regulation designates as being the principal
9 compound commonly used or produced primarily for use, and which is
10 an immediate chemical intermediary used, or likely to be used, in
11 the manufacture of a controlled dangerous substance, the control of
12 which is necessary to prevent, curtail or limit such manufacture;

13 21. "Laboratory" means a laboratory approved by the Director as
14 proper to be entrusted with the custody of controlled dangerous
15 substances and the use of controlled dangerous substances for
16 scientific and medical purposes and for purposes of instruction;

17 22. "Manufacture" means the production, preparation,
18 propagation, compounding or processing of a controlled dangerous
19 substance, either directly or indirectly by extraction from
20 substances of natural or synthetic origin, or independently by means
21 of chemical synthesis or by a combination of extraction and chemical
22 synthesis. "Manufacturer" includes any person who packages,
23 repackages or labels any container of any controlled dangerous
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1 substance, except practitioners who dispense or compound
2 prescription orders for delivery to the ultimate consumer;

3 23. "Marijuana" means all parts of the plant *Cannabis sativa*
4 L., whether growing or not; the seeds thereof; the resin extracted
5 from any part of such plant; and every compound, manufacture, salt,
6 derivative, mixture or preparation of such plant, its seeds or
7 resin, but shall not include:

- 8 a. the mature stalks of such plant or fiber produced from
9 such stalks,
- 10 b. oil or cake made from the seeds of such plant,
11 including cannabidiol derived from the seeds of the
12 industrial hemp plant,
- 13 c. any other compound, manufacture, salt, derivative,
14 mixture or preparation of such mature stalks (except
15 the resin extracted therefrom), including cannabidiol
16 derived from mature stalks, fiber, oil or cake of the
17 industrial hemp plant,
- 18 d. the sterilized seed of such plant which is incapable
19 of germination,
- 20 e. for any person participating in a clinical trial to
21 administer cannabidiol for the treatment of severe
22 forms of epilepsy pursuant to Section 2-802 of this
23 title, a drug or substance approved by the federal
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Food and Drug Administration for use by those participants,

- f. for any person or the parents, legal guardians or caretakers of the person who have received a written certification from a physician licensed in this state that the person has been diagnosed by a physician as having Lennox-Gastaut Syndrome, Dravet Syndrome, also known as Severe Myoclonic Epilepsy of Infancy, or any other severe form of epilepsy that is not adequately treated by traditional medical therapies, spasticity due to multiple sclerosis or due to paraplegia, intractable nausea and vomiting, appetite stimulation with chronic wasting diseases, the substance cannabidiol, a nonpsychoactive cannabinoid, found in the plant Cannabis sativa L. or any other preparation thereof, that has a tetrahydrocannabinol concentration of not more than three-tenths of one percent (0.3%) and that is delivered to the patient in the form of a liquid,
- g. any federal Food and Drug Administration-approved cannabidiol drug or substance, or
- h. industrial hemp, from the plant Cannabis sativa L. and any part of such plant, whether growing or not, with a ~~delta-9 tetrahydrocannabinol~~ total

1 tetrahydrocannabinols concentration of not more than
2 three-tenths of one percent (0.3%) on a dry weight
3 basis which shall only be grown pursuant to the
4 Oklahoma Industrial Hemp Program and may be shipped
5 intrastate and interstate;

6 24. "Medical purpose" means an intention to utilize a
7 controlled dangerous substance for physical or mental treatment, for
8 diagnosis, or for the prevention of a disease condition not in
9 violation of any state or federal law and not for the purpose of
10 satisfying physiological or psychological dependence or other abuse;

11 25. "Mid-level practitioner" means an advanced practice nurse
12 as defined and within parameters specified in Section 567.3a of
13 Title 59 of the Oklahoma Statutes, or a certified animal euthanasia
14 technician as defined in Section 698.2 of Title 59 of the Oklahoma
15 Statutes, or an animal control officer registered by the Oklahoma
16 State Bureau of Narcotics and Dangerous Drugs Control under
17 subsection B of Section 2-301 of this title within the parameters of
18 such officer's duty under Sections 501 through 508 of Title 4 of the
19 Oklahoma Statutes;

20 26. "Narcotic drug" means any of the following, whether
21 produced directly or indirectly by extraction from substances of
22 vegetable origin, or independently by means of chemical synthesis,
23 or by a combination of extraction and chemical synthesis:

24 a. opium, coca leaves and opiates,

- 1 b. a compound, manufacture, salt, derivative or
2 preparation of opium, coca leaves or opiates,
3 c. cocaine, its salts, optical and geometric isomers, and
4 salts of isomers,
5 d. ecgonine, its derivatives, their salts, isomers and
6 salts of isomers, and
7 e. a substance, and any compound, manufacture, salt,
8 derivative or preparation thereof, which is chemically
9 identical with any of the substances referred to in
10 subparagraphs a through d of this paragraph, except
11 that the words "narcotic drug" as used in Section 2-
12 101 et seq. of this title shall not include
13 decocainized coca leaves or extracts of coca leaves,
14 which extracts do not contain cocaine or ecgonine;

15 27. "Opiate" means any substance having an addiction-forming or
16 addiction-sustaining liability similar to morphine or being capable
17 of conversion into a drug having such addiction-forming or
18 addiction-sustaining liability. It does not include, unless
19 specifically designated as controlled under the Uniform Controlled
20 Dangerous Substances Act, the dextrorotatory isomer of 3-methoxy-n-
21 methyl-morphinan and its salts (dextromethorphan). It does include
22 its racemic and levorotatory forms;

23 28. "Opium poppy" means the plant of the species *Papaver*
24 *somniferum* L., except the seeds thereof;

1 29. "Peace officer" means a police officer, sheriff, deputy
2 sheriff, district attorney's investigator, investigator from the
3 Office of the Attorney General, or any other person elected or
4 appointed by law to enforce any of the criminal laws of this state
5 or of the United States;

6 30. "Person" means an individual, corporation, government or
7 governmental subdivision or agency, business trust, estate, trust,
8 partnership or association, or any other legal entity;

9 31. "Poppy straw" means all parts, except the seeds, of the
10 opium poppy, after mowing;

11 32. "Practitioner" means:

- 12 a. (1) a medical doctor or osteopathic physician,
13 (2) a dentist,
14 (3) a podiatrist,
15 (4) an optometrist,
16 (5) a veterinarian,
17 (6) a physician assistant under the supervision of a
18 licensed medical doctor or osteopathic physician,
19 (7) a scientific investigator, or
20 (8) any other person,
21 licensed, registered or otherwise permitted to
22 prescribe, distribute, dispense, conduct research with
23 respect to, use for scientific purposes or administer
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1 a controlled dangerous substance in the course of
2 professional practice or research in this state, or
3 b. a pharmacy, hospital, laboratory or other institution
4 licensed, registered or otherwise permitted to
5 distribute, dispense, conduct research with respect
6 to, use for scientific purposes or administer a
7 controlled dangerous substance in the course of
8 professional practice or research in this state;

9 33. "Production" includes the manufacture, planting,
10 cultivation, growing or harvesting of a controlled dangerous
11 substance;

12 34. "State" means the State of Oklahoma or any other state of
13 the United States;

14 35. "Ultimate user" means a person who lawfully possesses a
15 controlled dangerous substance for the person's own use or for the
16 use of a member of the person's household or for administration to
17 an animal owned by the person or by a member of the person's
18 household;

19 36. "Drug paraphernalia" means all equipment, products and
20 materials of any kind which are used, intended for use, or fashioned
21 specifically for use in planting, propagating, cultivating, growing,
22 harvesting, manufacturing, compounding, converting, producing,
23 processing, preparing, testing, analyzing, packaging, repackaging,
24 storing, containing, concealing, injecting, ingesting, inhaling or
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1 otherwise introducing into the human body, a controlled dangerous
2 substance in violation of the Uniform Controlled Dangerous
3 Substances Act including, but not limited to:

- 4 a. kits used, intended for use, or fashioned specifically
5 for use in planting, propagating, cultivating, growing
6 or harvesting of any species of plant which is a
7 controlled dangerous substance or from which a
8 controlled dangerous substance can be derived,
- 9 b. kits used, intended for use, or fashioned specifically
10 for use in manufacturing, compounding, converting,
11 producing, processing or preparing controlled
12 dangerous substances,
- 13 c. isomerization devices used, intended for use, or
14 fashioned specifically for use in increasing the
15 potency of any species of plant which is a controlled
16 dangerous substance,
- 17 d. testing equipment used, intended for use, or fashioned
18 specifically for use in identifying, or in analyzing
19 the strength, effectiveness or purity of controlled
20 dangerous substances,
- 21 e. scales and balances used, intended for use, or
22 fashioned specifically for use in weighing or
23 measuring controlled dangerous substances,

- 1 f. diluents and adulterants, such as quinine
2 hydrochloride, mannitol, mannite, dextrose and
3 lactose, used, intended for use, or fashioned
4 specifically for use in cutting controlled dangerous
5 substances,
- 6 g. separation gins and sifters used, intended for use, or
7 fashioned specifically for use in removing twigs and
8 seeds from, or in otherwise cleaning or refining,
9 marijuana,
- 10 h. blenders, bowls, containers, spoons and mixing devices
11 used, intended for use, or fashioned specifically for
12 use in compounding controlled dangerous substances,
- 13 i. capsules, balloons, envelopes and other containers
14 used, intended for use, or fashioned specifically for
15 use in packaging small quantities of controlled
16 dangerous substances,
- 17 j. containers and other objects used, intended for use,
18 or fashioned specifically for use in parenterally
19 injecting controlled dangerous substances into the
20 human body,
- 21 k. hypodermic syringes, needles and other objects used,
22 intended for use, or fashioned specifically for use in
23 parenterally injecting controlled dangerous substances
24 into the human body,

1. objects used, intended for use, or fashioned specifically for use in ingesting, inhaling or otherwise introducing marijuana, cocaine, hashish or hashish oil into the human body, such as:
- (1) metal, wooden, acrylic, glass, stone, plastic or ceramic pipes with or without screens, permanent screens, hashish heads or punctured metal bowls,
 - (2) water pipes,
 - (3) carburetion tubes and devices,
 - (4) smoking and carburetion masks,
 - (5) roach clips, meaning objects used to hold burning material, such as a marijuana cigarette, that has become too small or too short to be held in the hand,
 - (6) miniature cocaine spoons and cocaine vials,
 - (7) chamber pipes,
 - (8) carburetor pipes,
 - (9) electric pipes,
 - (10) air-driven pipes,
 - (11) chillums,
 - (12) bongs, or
 - (13) ice pipes or chillers,
- m. all hidden or novelty pipes, and

1 n. any pipe that has a tobacco bowl or chamber of less
2 than one-half (1/2) inch in diameter in which there is
3 any detectable residue of any controlled dangerous
4 substance as defined in this section or any other
5 substances not legal for possession or use;

6 provided, however, the term "drug paraphernalia" shall not include
7 separation gins intended for use in preparing tea or spice, clamps
8 used for constructing electrical equipment, water pipes designed for
9 ornamentation in which no detectable amount of an illegal substance
10 is found or pipes designed and used solely for smoking tobacco,
11 traditional pipes of an American Indian tribal religious ceremony,
12 or antique pipes that are thirty (30) years of age or older;

13 37. a. "Synthetic controlled substance" means a substance:

- 14 (1) the chemical structure of which is substantially
15 similar to the chemical structure of a controlled
16 dangerous substance in Schedule I or II,
17 (2) which has a stimulant, depressant, or
18 hallucinogenic effect on the central nervous
19 system that is substantially similar to or
20 greater than the stimulant, depressant or
21 hallucinogenic effect on the central nervous
22 system of a controlled dangerous substance in
23 Schedule I or II, or
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1 (3) with respect to a particular person, which such
2 person represents or intends to have a stimulant,
3 depressant, or hallucinogenic effect on the
4 central nervous system that is substantially
5 similar to or greater than the stimulant,
6 depressant, or hallucinogenic effect on the
7 central nervous system of a controlled dangerous
8 substance in Schedule I or II.

9 b. The designation of gamma butyrolactone or any other
10 chemical as a precursor, pursuant to Section 2-322 of
11 this title, does not preclude a finding pursuant to
12 subparagraph a of this paragraph that the chemical is
13 a synthetic controlled substance.

14 c. "Synthetic controlled substance" does not include:

- 15 (1) a controlled dangerous substance,
16 (2) any substance for which there is an approved new
17 drug application,
18 (3) with respect to a particular person any
19 substance, if an exemption is in effect for
20 investigational use, for that person under the
21 provisions of Section 505 of the Federal Food,
22 Drug and Cosmetic Act, Title 21 of the United
23 States Code, Section 355, to the extent conduct
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1 with respect to such substance is pursuant to
2 such exemption, or

3 (4) any substance to the extent not intended for
4 human consumption before such an exemption takes
5 effect with respect to that substance.

6 d. Prima facie evidence that a substance containing
7 salvia divinorum has been enhanced, concentrated or
8 chemically or physically altered shall give rise to a
9 rebuttable presumption that the substance is a
10 synthetic controlled substance;

11 38. "Tetrahydrocannabinols" means all substances that have been
12 chemically synthesized to emulate the tetrahydrocannabinols of
13 marijuana;

14 39. "Isomer" means the optical isomer, except as used in
15 subsections C and F of Section 2-204 of this title and paragraph 4
16 of subsection A of Section 2-206 of this title. As used in
17 subsections C and F of Section 2-204 of this title, "isomer" means
18 the optical, positional or geometric isomer. As used in paragraph 4
19 of subsection A of Section 2-206 of this title, the term "isomer"
20 means the optical or geometric isomer;

21 40. "Hazardous materials" means materials, whether solid,
22 liquid or gas, which are toxic to human, animal, aquatic or plant
23 life, and the disposal of which materials is controlled by state or
24 federal guidelines;

1 41. "Anhydrous ammonia" means any substance that exhibits
2 cryogenic evaporative behavior and tests positive for ammonia;

3 42. "Acute pain" means pain, whether resulting from disease,
4 accidental or intentional trauma or other cause, that the
5 practitioner reasonably expects to last only a short period of time.
6 "Acute pain" does not include chronic pain, pain being treated as
7 part of cancer care, hospice or other end-of-life care, or pain
8 being treated as part of palliative care;

9 43. "Chronic pain" means pain that persists beyond the usual
10 course of an acute disease or healing of an injury. "Chronic pain"
11 may or may not be associated with an acute or chronic pathologic
12 process that causes continuous or intermittent pain over months or
13 years;

14 44. "Initial prescription" means a prescription issued to a
15 patient who:

- 16 a. has ~~never~~ not previously been issued a prescription
17 for the drug or its pharmaceutical equivalent in the
18 past year, or
19 b. requires a prescription for the drug or its
20 pharmaceutical equivalent due to a surgical procedure
21 or new acute event and has previously had a
22 prescription for the drug or its pharmaceutical
23 equivalent within the past year.
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1 When determining whether a patient was previously issued a
2 prescription for a drug or its pharmaceutical equivalent, the
3 practitioner shall consult with the patient and review the medical
4 record and prescription monitoring information of the patient;

5 45. "Patient-provider agreement" means a written contract or
6 agreement that is executed between a practitioner and a patient,
7 prior to the commencement of treatment for chronic pain using a
8 Schedule II controlled substance or any opioid drug which is a
9 prescription drug, as a means to:

- 10 a. explain the possible risk of development of physical
11 or psychological dependence in the patient and prevent
12 the possible development of addiction,
- 13 b. document the understanding of both the practitioner
14 and the patient regarding the pain-management plan of
15 the patient,
- 16 c. establish the rights of the patient in association
17 with treatment and the obligations of the patient in
18 relation to the responsible use, discontinuation of
19 use, and storage of Schedule II controlled dangerous
20 substances, including any restrictions on the refill
21 of prescriptions or the acceptance of Schedule II
22 prescriptions from practitioners,
- 23 d. identify the specific medications and other modes of
24 treatment, including physical therapy or exercise,

- 1 relaxation or psychological counseling, that are
2 included as a part of the pain-management plan,
3 e. specify the measures the practitioner may employ to
4 monitor the compliance of the patient including, but
5 not limited to, random specimen screens and pill
6 counts, and
7 f. delineate the process for terminating the agreement,
8 including the consequences if the practitioner has
9 reason to believe that the patient is not complying
10 with the terms of the agreement. Compliance with the
11 "consent items" shall constitute a valid, informal
12 consent for opioid therapy. The provider shall be
13 held harmless from civil litigation for failure to
14 treat pain if the event occurs because of nonadherence
15 by the patient with any of the provisions of the
16 patient-provider agreement;

17 46. "Serious illness" means a medical illness or physical
18 injury or condition that substantially affects quality of life for
19 more than a short period of time. "Serious illness" includes, but
20 is not limited to, Alzheimer's disease or related dementias, lung
21 disease, cancer, heart failure, renal failure, liver failure or
22 chronic, unremitting or intractable pain such as neuropathic pain;
23 and
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1 47. "Surgical procedure" means a procedure that is performed
2 for the purpose of structurally altering the human body by incision
3 or destruction of tissues as part of the practice of medicine. This
4 term includes the diagnostic or therapeutic treatment of conditions
5 or disease processes by use of instruments such as lasers,
6 ultrasound, ionizing, radiation, scalpels, probes or needles that
7 cause localized alteration or transportation of live human tissue by
8 cutting, burning, vaporizing, freezing, suturing, probing or
9 manipulating by closed reduction for major dislocations or
10 fractures, or otherwise altering by any mechanical, thermal, light-
11 based, electromagnetic or chemical means.

12 SECTION 2. This act shall become effective November 1, 2020.

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